Ameridose, LLC-Complaint file-(PHA-2010-0107) — Allegation of Complaint: manufacture and distribution of non-approved FDA products.



DEVAL L. PATRICK GOVERNOR

TIMOTHY P. MURRAY LIEUTENANT GOVERNOR

JUDYANN BIGBY, MD SECRETARY

JOHN AUERBACH COMMISSIONER

June 6, 2011

James N. Czaban, Esq. Wiley Rein, LLP 1776 K Street NW Washington, DC 20006

RE: Complaint Docket Nos. PHA20100107 and PHA20100108

Dear Atty. Czaban:

The Board of Registration in Pharmacy (Board) has voted to resolve the above-referenced complaints by issuing a Dismissal Letter (enclosed) to Ameridose, LLC pharmacies located in Westborough, Massachusetts.

Thank you for bringing this matter to the attention of the Board.

Very truly yours,

Stanley B. Walczyk, R.Ph, President Board of Registration in Pharmacy

Encls.

#### The Commonwealth of Massachusetts

Executive Office of Health and Human Services
Department of Public Health
Division of Health Professions Licensure

Board of Registration in Pharmacy 239 Causeway Street, Suite 500, 5<sup>th</sup> Floor Boston, MA 02114 (800) 414-0168

http://www.mass.gov/reg/boards/pharmacy



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In the Matter of:	. )
Ameridose, LLC	( )
201 Flanders Road	• )
Westborough, MA 01581	)
Pharmacy Registration No. DS	89750)

Docket No. PHA20100107

#### DISMISSAL LETTER

The Board of Registration in Pharmacy ("Board") investigated a complaint alleging that that on or about June 30, 2010, Ameridose, LLC, a pharmacy licensed by the Board (No. DS89750) located at 201 Flanders Road, Westborough, Massachusetts (formerly 50 Fountain Street, Framingham, Massachusetts) (No. DS3467) ("Pharmacy"), was engaged in the manufacture and distribution of two products that were not approved by the U.S. Food and Drug Administration; specifically, pre-mixed nicardipine injection (Nicardipine (2.5mg/ml) in 10ml glass ampoules for dilution in 240 ml of infravenous fluid) and pre-mixed Cardene ® I.V. Injection (Cardene ® I.V. 20mg or 40mg (0.1mg/ml or 0.2 mg/ml)) in 200ml Galaxy® bags.

On March 8, 2011, after review of the complaint investigative report and other information related to the complaint, including additional information provided by the complainant, the Board voted to Dismiss the complaint without prejudice.

The complaint and related documents are public records which will remain on file with the Board.

PER ORDER OF THE BOARD

Stanley B. Walczyk, R.Ph. President

Date: June 6, 2011

Board Dec. No.2566 cc: Complainant



The Commonwealth of Massachusetts
Executive Office of Health and Human Services
Department of Public Health
Division of Health Professions Licensure
239 Causeway Street, Suite 200
Boston, MA 02114
Office of Public Protection
(617) 973-0865 Fax (617) 973-0985 TTY (617)-973-0895

#### INSPECTION REPORT

Date of Inspection .07/08/10 Reg. No. DS8964/ Expiration Date 12/3///
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Docker No. Ok Stan Assignment No.
Corporation Name Amedituse
Pharmacy DBA Name AMERICO Store No
Address 205 Florders Road Westbarough MH
Telephone No. 508-820-0606 Fax No. 508-445-042
Manager of Record
Pharmacy DEA Registration No. and Expiration Date
Pharmacy Hours Daily 6 Saturday 6 Sunday 9 Sunday 9 Sunday
Practice Setting Community Chain With Drive-thru Window Community Independent Specialty Long Term Care
Daily Pharmacy Volume Less than 100 100 to 500 Above 500
Staff Pharmacists (Names and Registration Numbers)  See a Haunel  Pharmacy Interns (Names and Registration Numbers)  ASO MANTACHURGE / ICENSE  PA 6 378 960  Exp 6/30///
Pharmacy Technicians (Names, Registration Numbers and Certification Status)  See Attack
Other Pharmacy Support Staff and Trainees (Names and positions)

## AMERIODOSE

205 Flanders Road, Westborough, MA 01581 Tel: 508-656-2633, Fax: 508-872-0044

### LIST OF ALL REGISTERED PHARMACISTS

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NAME ·	TITLE	ADDRESS	·	LICENSE#
	Staff Pharmacist			Exp.
	Staff Pharmacist			Exp.
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NAME	TITLE Staff Pharmacist	<u>ADDRESS</u>	LICENSE#
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# AMERIODOSE

205 Flanders Road, Westborough, MA 01581 Tel: 508-656-2633, Fax: 508-872-0044

## LIST OF ALL REGISTERED PHARMACY TECHNICIANS

NAME	TITLE Registered Technician	ADDRESS	LICENSE #  Exp
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	Registered Technician		Exp.
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TITLE

**ADDRESS** 

LICENSE #

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ECURITY BARRIER SEPARATES PHARMACY DEPARTMENT		
ROCEDURE FOR ABSENCE OF PHARMACIST	1	
CONTROLLED SUBSTANCES ARE LOCKED IN A SECURE CABINET CALLY (EPACLALINE)		.1/
CONTROLLED SUBSTANCES ARE DISPERSED THROUGHOUT GENERAL INVENTORY		
OSS OR THEFT OF CONTROLLED SUBSTANCES (DEA FORM 106) REPORTED TO THE BOARD	1/	
ECURITY/ACCESS TO PHARMACY RESTRICTED TO AUTHORIZED PERSONNEL	<u> </u>	·
COMMENTS:		
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THE REPORT OF THE PROPERTY OF A PERSON OF	YES	NO
LICENSURE/REGISTRATION STATUS OF PHARMACY STAFF.	LES	- 110
COPIES OF PHARMACIST LICENSES ARE POSTED AND CURRENT		· · · · · · · · · · · · · · · · · · ·
COPIES OF TECHNICIAN REGISTRATIONS ARE CURRENT AND AVAILABLE		-
PROCEDURES IN PLACE TO MAINTAIN PATIENT CONFIDENTIALITY WITH REGARD TO DISCARDED PRESCRIPTION INFORMATION (c.g. SHREDDER)	V	
COMMENTS:		·
	, *	•
STANDARDS FOR PRESCRIPTION LABELING AND FORMAT M.G.L. c. 94C, § 21 and CMR 721.000 PHARMACIST INITIALS ON LABEL AND SERIAL NO. OF RX	YES	ЙО
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"BEYOND USE" DATE IS SHOWN ON LABEL DIVENTORY LABELED WITH BRAND, OR GENERIC NAME AND MANUFACTURER, STRENGTH, LOT	+ -	<u> </u>
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CONTROLLED SUBSTANCE RECORDS/ED1	YES	NO
21 CFR PART 1300 – 1308 and 247, CMR 5.00 (continued)		
THE LAST BIENNIAL INVENTORY COMPLETED 1 AND SHOWS BEECRE OF ENING OR AND S	1	
POWER OF ATTORNEY GRANTED TO PERSONS SKINING DEA FORM 722 AND READILY AVAILABLE	1	
POWER OF ATTRONEY FORM FOR DEA FORM 222 GRANTED TO:	1	
COMPLETE RETURN AND DESTRUCTION RECORDS OF CONTROLLED SUBSTANCES READILY AVAILABLE	1	
EMERGENCY C-II PRESCRIPTION RECORDS ARE COMPLETE AND PROPERLY FILED	1	
SCHEDULE II PRESCRIPTION DATA TRANSMITTED BY COMPUTER ON TIME (EDT)	. 1	
CENTRAL RECORD KEEPING AUTHORITY FILED WITH DEA	•	
DEA ORDER FORMS FILLED OUT COMPLETELY, INCLUDING DATE AND QUANTITY RECEIVED	1.	
CII ORDER FORMS RECONCILED SATISFACTORILY	1	
CTILY INVOICES RECONCILED SATISFACTORILY	V	
DAILY REPORTS ARE AVAILABLE, VERIFIED, AND SIGNED BY ALL PHARMACISTS INVOLVED	-	
CH PERPETUAL INVENTORY RECONCILED WITHIN 10 DAYS 7-16/10 PRIOR 16/28	سننسا	1
COMMENTS:		-
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TRANSFER OF PRESCRIPTIONS - 247 CMR 9.02	YES	NO
CORRECT TRANSFER RECORDS ARE MAINTAINED AND READILY AVAILABLE	11/1	
DAILY REPORTS ARE AVAILABLE, VERIFIED AND SIGNED BY ALL PHARMACISTS INVOLVED	V/11	:
PATIENT PROFILES ARE MAINTAINED		
COMMENTS		
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CVVH=continuous veno-venous	-hen	nutiltaa
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EQUIPMENT and REFERENCE SOURCES 247 CMR 6.01	XES	NO
COMPUTED SOFTWARE NAME:	3 100	-
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COMPOUNDING LOG MAINTAINED	\V/	4
APPROPRIATELY SIZED SAFETY CONTAINERS AVAILABLE AND USED ROUTINELY (16 CFR 1700)	IV/	
CURRENT COPY OR E-VERSION OF APPROPRIATE COMPENDIA REFERENCE AVAILABLE	V/	
CURRENT COPY OR E-VERSION OF MA BOARD OF PHARMACY REGULATIONS AVAILABLE	1/	
CURRENT COPY OR E-VERSION OF MA LIST OF INTERCHANGEABLE DRUGS AVAILABLE	$\bigvee$	
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1900 Potaris Parkway		
COMMENTS Scales: Mether 1012 000 1900 POTARIS PURELWAY COLUMBUS OH 43240 1-800-Mether	0	
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CONTINUOUS QUALITY IMPROVEMENT (CQI) PROGRAM QUALITY RELATED EVENTS (QRE) - 247 CMR 15.00	YES	NO
	1	
CURRENT COPY OR E-VERSION OF CQI PROGRAM AVAILABLE		
QRE RECORDS (2 YEARS) ARE MAINTAINED IN AN ORDERLY MANNER AND FILED BY DATE		
PHARMACY PROVIDES PERSONNEL WITH ONGOING CQI EDUCATION AT LEAST ANNUALLY :		
POLICY AND PROCEDURES ON SITE RELATED TO THE HANDLING OF MEDICATION ERRORS	,V	
COMMENTS		· j
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PATIENT COUNSELING	YES	NO .
247 CMR 6.01 and 9.07; M.G.L. c. 94C, § 21A		
PATIENT COUNSELING SIGNS (11" x 14") POSTED (INCLUDING DRIVE THRU)		i
ADEQUATE OFFER TO COUNSEL MADE AND DOCUMENTED.		
DESIGNATED CONFIDENTIAL PATIENT COUNSULTATION AREA		
COUNSELING AREA ASSURES PRIVACY AND CONFIDENTIALITY		
PROSPECTIVE DUR ON NEW PRESCRIPTIONS CONDUCTED WINK WAS I'CA DE		<u> </u>
		:
COMMENTS //mited to	Į	
CVM		
SANITATION - 247 CMR 6.02 and 9.01	YES	NO .
PHARMACY (INCLUDING SINK, REFRIGERATOR, COUNTING TRAYS, AND AUTOMATED	1	
DISPENDING MACHINES) KEPT CLEAN AND ORGANIZED	V	
REFRIGERATOR MAINTAINED WITHING RANGE COMPLIANT WITH STORAGE OF DRUGS		1
REQUIRING REFRIDGERATION TEMP. (Orap/ 4/1		1
ROOM TEMPERATURE IS 59-77 DEGREES F.		
TO THE PROPERTY OF THE PROPERT	1	
PRÉSCRIPTION COUNTER IS USED ONLY FOR PREPARING PRESCRIPTIONS	-	<del>1</del>
PRESCRIPTION DEPARTMENT HAS SPACE ADEQUATE FOR THE SIZE AND SCOPE OF "		1
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PRESCRIPTION DEPARTMENT HAS SPACE ADEQUATE FOR THE SIZE AND SCOPE OF PHARMACEUTICAL SERVICES PROVIDED BY THE PHARMACY  SUFFICIENT EQUIPMENT TO COMPOUND AND DISPENSE PRESCRIPTIONS  SINK HAS HOT AND COLD RUNNING WATER  COMMENTS MULTIPLE  APPROVIDED AND COLD RUNNING WATER  COMMENTS MULTIPLE  APPROVIDED AND COLD RUNNING WATER  CHAPTORISM OF THE PHARMACY  APPROVIDED BY	,	,
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PRESCRIPTION DEPARTMENT HAS SPACE ADEQUATE FOR THE SIZE AND SCOPE OF PHARMACEUTICAL SERVICES PROVIDED BY THE PHARMACY  SUFFICIENT EQUIPMENT TO COMPOUND AND DISPENSE PRESCRIPTIONS  SINK HAS HOT AND COLD RUNNING WATER  COMMENTS MUHIPLE  RETRIGERATIVES  CLEAN ROOM-MINIMUM OF 72 SQUARE FEET	,	,

CENTRAL INTRAVENOUS ADMIXTURE SERVICE (CIVAS)	YES	NO
247 CMR 6.01(5)(c) continued		
WRITTEN QUALITY ASSURANCE GUIDELINES MAINTAINED ON PREMISES		
WRITTEN QUALITY ASSORANCE GOLDAND TRAINING IN STERILE PROCEDURE AVAILABLE AND CONDUCTED		\(\begin{align*}
RAINING IN STERILE PROCEDURE AVAILABLES	1.1/	
ANNUAL CERTIFICATION OF LAMINAR HOOD AND CLEAN ROOM CONDUCTED	V.	
	C. Ain	
COMMENTS:	Mchlar	$\mathcal{A}$
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TECHNICIANS - 247 CMR 8.00	YES	1
THE SCOPE OF LAW AND REGULATIONS.		
THE WITH THE AND NAME TAGS FASILY READABLE WITH THE AND NAME	1	+
TECHNICIANS WEAR NAVE 1405 IN URITTEN POLICIES AND PROCEDURES TECHNICIANS FOLLOW DUTIES AS SPECIFIED IN WRITTEN POLICIES AND PROCEDURES	1	<del> </del>
TECHNICIANS ARE SUPERVISED BY A PHARMACIST		1
COMMENTS:		
COMMISSION		,
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	-	-113-0
VACCINATION/CPR - 105 CMR 700.004	YES	NO
PHARMACIST ADMINISTERING VACCINES TO PERSONS 18 YEARS OF AGE OR OLDER		
A LI		
ADMINISTRATION IS CONDUCTED PURSUANT TO THE ORDER OF A PRACITIONER		
DOCUMENTATION OF ACCREDITED TRAINING.		
COMMENTS:		;
COMMINERATOR	.	
		·
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50 Fountain Street Framingham, MA 01702 Toll Free: 888.820,0622 Fax: 508.872,0044 www.ameridose.com

July 12, 2010

Cheryl Lathum
Board of Registration in Pharmacy
239 Causeway Street
Suite 200, 2<sup>nd</sup> Floor
Boston, MA 02114

RE: Tech/RPH Ratio

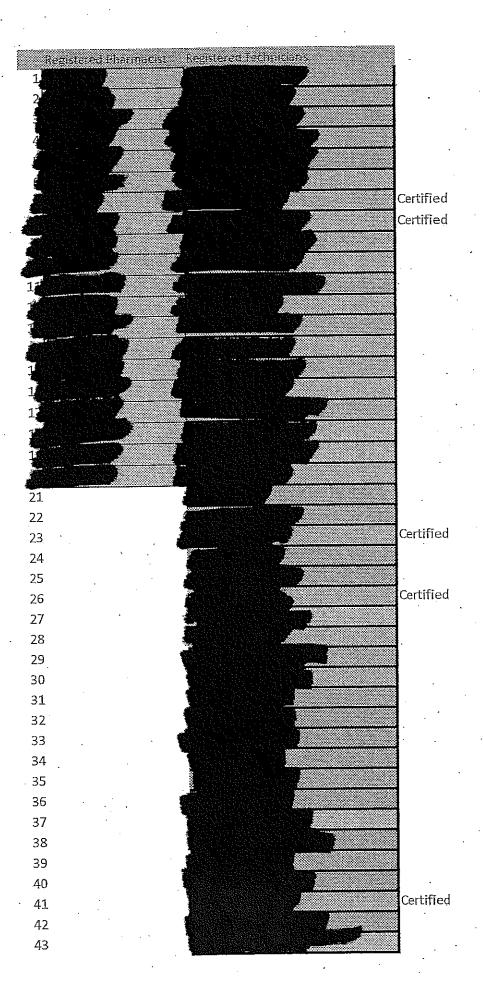
Dear Ms. Lathum:

Per your request, please find attached the Tech/RPh ratio, including the names of the Pharmacists & Pharmacy Technicians who work for Ameridose, LLC.

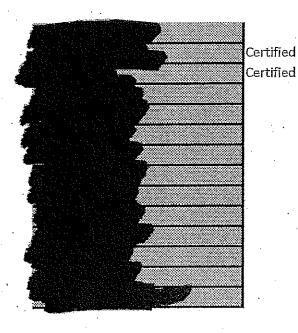
Should you have any questions or require more information, feel free to contact me at (508) 816-7250.

Sincerely,

Bryan M. O'Neill Director of Pharmacy



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#### The Commonwealth of Massachusetts

Executive Office of Health and Human Services
Department of Public Health
Division of Health Professions Licensure
Board of Registration in Pharmacy
Investigative Report

#### In the Matters of:

- 1. PHA-2010-0107 Ameridose, LLC, located on 50 Fountain Street in Framingham, MA (DS3467; Issued 07/13/06)
- 2. PHA-2010-0108 Ameridose, LLC, located on 20 Flanders Road in Westborough, MA (DS89641; Issued 11/21/08)

Manger of Record:

- 1. Sophia Pasedis (PH20217; Issued 06/24/1987; no prior complaints)
- 2. Bryan M. O'Neill (PH23692; Issued 06/23/1997; no prior complaints)

Investigator: Cheryl Lathum, PharmD, RPh

Supervisor: Samuel J. Penta, RPh

#### Allegation of Complaint: give nature code and summarize the allegations:

The complainant (a specialty pharmaceutical company) alleges that Ameridose, LLC located on 50 Fountain Street in Framingham (DS3467; no prior complaints) and Ameridose, LLC located on 20 Flanders Road in Westborough (DS89641; no prior complaints) manufacture and distribute an unapproved, pre-mixed nicardipine injection product. The complainant further alleges that the manufacture of this product "is unavoidably dangerous under the conditions of its use and poses an immediate risk of death for critically ill patients to whom it is administered."

Nicardipine injection is a calcium channel blocker indicated for "the short-term treatment of hypertension when oral therapy is not feasible or not desirable."

There are two forms of nicardipine injection approved by the FDA. The first is nicardipine (2.5 mg/ml) in 10 ml glass ampoules, for dilution in 240 ml of intravenous fluid. It is available as Cardene IV from Inc and from various generic manufacturers. The second is Cardene I.V. Premixed Injection. It is supplied as a single-use, ready-to-use, iso-osmotic solution for intravenous administration in a 200 mL Galaxy ® container with 40 mg (0.2 mg/mL) nicardipine hydrochloride in either dextrose or sodium chloride. The pre-mixed bags are manufactured by Baxter Healthcare Corporation and marketed by

Ameridose manufacturers its pre-mixed nicardipine injection product by obtaining nicardipine ampoule products from hospital customers and by admixing the hospital's own nicardipine into commercially available diluent bags. Ameridose returns the finished products to hospitals, which store the bags until needed.

The complainant states that once diluted, nicardipine solution has a very short, 24-hour stability period at room temperature. The complainant further states, "Ameridose's practice of simply admixing nicardipine from approved ampoule products into an off-the-shelf I.V. bag cannot result in a ready-to-use nicardipine injection product that will be safe, pure, and stable beyond the 24 hour period specified in the FDA-approved labeling for ampoule products." The complainant continues, "The percent of nicardipine remaining in solution decreases as function of pH over a twenty-four hour period." The pH, concentration of the active ingredient, and the composition of the container material affect the stability of the active ingredient and the formation of impurities.

#### **Activities and Findings:**

On July 8, 2010 Board Investigators, with FDA Investigators, performed a site visit of both Ameridose's Framingham (DS3467; no prior complaints) and Westborough, Massachusetts (DS89641; no prior complaints) facilities. The MOR of the Framingham facility was identified as Sophia Pasedis (PH20217; Issued 06/24/1987; no prior complaints); the MOR of the Westborough facility was identified as Bryan M. O'Neill (PH23692; Issued 06/23/1997; no prior complaints).

At the time of the visit, the Framingham facility located on 50 Fountain Street in Framingham, MA was undergoing renovations with very limited operations and staff on site.

The Westborough facility, located on 20 Flanders Road in Westborough, was fully operational. An inspection was conducted of the facility's retail pharmacy license. No violation of Board of Pharmacy rules or regulations was found.

In a written response to allegations dated July 15, 2010, Ameridose states, "Ameridose does not manufacture this product, but rather its pharmacists are admixing the hospital's own Nicardipine into a commercially available diluent bag just as the hospital pharmacist would but rather in a far more controlled and advanced cGMP environment." Ameridose also states that "multiple stability studies, completed by independent, FDA registered labs, which show that the admixed version(s) of Nicardipine admixed by Ameridose on behalf of its client hospitals, meet all stability, pH, sterility and other final admixed product requirements."

Ameridose further states that they have "hundreds of studies that address the sterility of its admixed medications" and that all admixing occurs "in ISO 5 environments inside state of the art clean rooms." Ameridose, continues, "Ameridose's operations exceed the requirements of USP <797> and meet cGMPs."

In a written, signed letter dated January 14, 2011, and Stated that and Ameridose, LLC ("Ameridose") have reached an amicable resolution to the companies' dispute regarding Ameridose's activities involving nicardipine."

The letter continues, "Accordingly, no longer believes that any governmental investigative or enforcement actions against Ameridose are necessary to protect the public health

and safety and hereby withdraws its request that the Board of Registration in Pharmacy take any such actions."

Investigator Signature:

Date: 02/10/1/

Supervisor Signature:

#### Addendum:

on February 9, 2011. Per Investigator Penta spoke with FDA Investigator Investigator Emerson, at this time the FDA is not moving forward on this matter and the matter is administratively closed. If the matter is re-opened we will be contacted by FDA.



1776 K STREET NW WASHINGTON, DC 20006 PHONE 202.719.7000 FAX 202.719.7049

7925 JONES BRANCH DRIVE McLEAN, VA 22102 PHONE 703.905.2800 FAX 703.905.2820

www.wileyrein.com

June 30, 2010

James N. Czaban 202.719.7411 jczaban@wileyrein.com

#### VIA E-MAIL AND OVERNIGHT DELIVERY

James D. Coffey, Director Board of Registration in Pharmacy 239 Causeway Street, 2nd Floor, Suite 200 Boston, MA 02114

Re: Complaint Against Ameridose LLC for Unlawful : Manufacturing and Distribution of

Pre-Mixed Nicardipine Injection Products

Dear Mr. Coffey:

On behalf of Massachusetts pharmacy laws and regulations by Ameridose, LLC ("Ameridose"), of Framingham and Westborough, Massachusetts, and to request that prompt investigation and disciplinary actions be taken against Ameridose by the Board of Registration in Pharmacy (the "Board").

The unlawful actions of Ameridose involve the manufacturing and distribution of an unapproved injectable prescription drug product – specifically a pre-mixed nicardipine injection product – which is unavoidably dangerous under the conditions of its use and poses an immediate risk of death for critically ill patients to whom it is administered.

As indicated below, Ameridose is a Massachusetts-based company with two Massachusetts facilities, and holds six Massachusetts Pharmacy Licenses:

Ameridose, LLC 50 Fountain Street Framingham, MA 01702 Phone: 888-820-0622 Phone: 508-656-2649 Fax: 508-872-0044

Mass. Pharmacy Licenses: DS3467 (Retail Drug Store) CS3467 (Controlled Substance) CF3467 (Cert. of Fitness) Ameridose, LLC 205 Flanders Road Westborough, MA 01581 Phone: 888-820-0622 Phone: 508-656-2649 Fax: 508-872-0044

Mass. Pharmacy Licenses:
DS89641 (Retail Drug Store)
CS89641 (Controlled Substance)
CF89641 (Cert. of Fitness)



Thus the Board has jurisdiction, and the legal obligation, to investigate this matter and take appropriate disciplinary action to enforce the law and protect the public health.

#### I. BACKGROUND - NICARDIPINE INJECTION PRODUCTS

#### A. FDA-Approved Products

Nicardipine injection products are indicated for "the short-term treatment of hypertension when oral therapy is not feasible or not desirable." In practice, nicardipine injections are administered to hospitalized patients with elevated blood pressure due to serious medical events such a stroke, aortic dissections, elevated blood pressure due to kidney disease, or central nervous system (CNS) injury, where rapid reduction of blood pressure as a life-saving intervention is warranted.

There are two forms of nicardipine injection approved by FDA pursuant to the federal Food, Drug, and Cosmetic Act ("FDCA"):

- Nicardipine (2.5 mg/mL) in 10 mL glass ampoules, for dilution in 240 mL of intravenous fluid; available from EKR as Cardene L.V. (nicardipine for injection) and from various generic manufacturers. This form of nicardipine was first approved in 1992.
- Cardene® I.V. Pre-Mixed Injection 20 mg or 40 mg (0.1mg/mL or 0.2 mg/mL), in 200 mL Galaxy® bags ("Cardene® RTU"). For each strength of Cardene® RTU there are two diluent solution options: dextrose or sodium chloride. This product form was approved in 2008.

#### B. Ameridose's Unapproved Nicardipine Injection Product

Ameridose manufactures its pre-mixed nicardipine injection product by obtaining nicardipine ampoule products from hospital customers, diluting and filling the modified product into off-the-shelf I.V. bags, and returning the finished product to hospitals which store the bags until needed. The Ameridose product is not FDA-

See P.E. Marik & J. Varon, 131 CHEST 1949-62 (2007); A.I. Qureshi, 118 Circulation 176-87 (2008); A.M. Pancioli, 51 Ann. Emerg. Med. S24-S27 (2008).



approved, and as discussed below, it is unavoidably dangerous under the conditions of its use, poses an immediate risk of death for patients to whom it is administered, is misbranded and deceptive, and is being unlawfully manufactured and distributed in violation of the FDCA and Massachusetts law.

## II. AMERIDOSE'S PRE-FILLED NICARDIPINE INJECTION PRODUCT POSES SERIOUS SAFETY RISKS

#### A. Nicardipine Injection Ampoules Have Very Short Stability After Being Filled Into I.V. Bags

The major drawback of nicardipine ampoules is that the product requires dilution with 240 mL of a suitable intravenous fluid before being administered by slow infusion at a final concentration of 0.1 mg/mL. Importantly, once diluted, the nicardipine solution has a very short, 24-hour stability period at room temperature. As the FDA-approved labeling for Cardene I.V. ampoules (and equivalent generic products) warns, "THE DILUTED SOLUTION IS STABLE FOR 24 HOURS AT ROOM TEMPERATURE" (capital letters in original). Thus, for both safety and efficacy reasons, hospitals must wait until they have an identified patient in need of the drug before diluting the drug and filling it into an I.V. bag for immediate administration. Ameridose's practice of simply admixing nicardipine from approved ampoule products into an off-the-shelf I.V. bag cannot result in a ready-to-use nicardipine injection product that will be safe, pure and stable beyond the 24 hour period specified in the FDA-approved labeling for the ampoule products.

## B. Ameridose's Manufacturing Process Cannot Overcome the Short-Stability Problem

The short-stability problem of diluted nicardipine ampoules, as well as difficulties in producing a sterile pre-filled nicardipine I.V. bag, posed technical barriers to the development of a pre-mixed ready-to-use product. However, through extensive research and development efforts, was able to develop Cardene RTU as the first and only shelf-stable and sterile pre-mixed ready-to-use nicardipine injection product. FDA approved Cardene RTU in 2008. And, reflecting the novelty of Cardene RTU, and the innovation required to develop and produce such a product,

<sup>&</sup>lt;sup>2</sup> Unlike diluted solution created using nicardipine ampoules, the Cardene<sup>®</sup> I.V. Premixed solution has a stable room temperature shelf life of up to two years.



the U.S. Patent and Trademark Office ("PTO") issued U.S. Patent No. 7,612,102 (the '102 Patent) which covers pre-mixed ready-to-use nicardipine solution drug products.<sup>3</sup> The '102 patent describes the technical difficulties that must be addressed in order to product a safe and stable pre-mixed nicardipine product as follows:

The production of stable, ready-to-use, premixed pharmaceutical compositions comprising nicardipine and/or its pharmaceutically acceptable salts as the active ingredient presents different development hurdles than does the development of the concentrated ampul product sold commercially as Cardene® RTM[4] I.V. As shown in FIG. 1, the percent of nicardipine remaining in solution decreases as function of pH over a twenty-four hour period. The percent decrease in nicardipine varies with the diluent and container chosen by the hospital staff.

As described in the Examples, pH, the concentration of the active ingredient, and the composition of the container material affect the stability of the active ingredient and the formation of impurities. Thus, the development of a stable, ready-to-use premixed pharmaceutical composition requires simultaneous optimization of pH and nicardipine hydrochloride concentration, as well as selection of a pharmaceutically compatible container.

'102 Patent, § 5.2 (emphasis added).

solved the stability and sterility problems for pre-mixed nicardipine products through a combination of a modified pH range and the use of specially-designed Galaxy<sup>®</sup> I.V. bags, filled using Baxter's proprietary "Seal/Fill/Seal" aseptic manufacturing process. In the Galaxy<sup>®</sup> Seal/Fill/Seal process a special PL 2501 plastic film is sterilized by passage through a hydrogen peroxide (H<sub>2</sub>O<sub>2</sub>) bath in the Galaxy<sup>®</sup> machine, and the bulk solution, film, and closure components are brought together and assembled within the interior of the Seal/Fill/Seal machine. Because

<sup>&</sup>lt;sup>3</sup> A copy of the patent can be viewed at <a href="http://patft.uspto.gov/netacgi/nph-Parser?Sect1=PTO1&Sect2=HITOFF&d=PALL&p=1&u=%2Fnetahtml%2FPTO%2Fsrchnum.htm&r=1&f=G&l=50&s1=7.612.102.PN.&OS=PN/7.612.102&RS=PN/7.612.102.

<sup>4</sup> Here, "RTM" stands for "Ready-to-Mix."



micardipine is especially light-sensitive, the Galaxy® bag for the finished Cardene® RTU product uses an opaque outer film to protect the product from light-induced degradation. These processes and components for producing a shelf-stable and sterile pre-filled nicardipine product were extensively studied by and the data and results were reviewed by the FDA in connection with the approval of NDA for the Cardene® RTU product. See NDA 19-734/S-013 and S-014. No such FDA review has been conducted with respect to Ameridose's manufacturing processes and product components.<sup>5</sup>

Nicardipine ampoule products are sterile when manufactured, but that sterility is broken immediately upon opening the ampoule for dilution and filling into an I.V. bag. Where the diluted product is used immediately after being mixed, no sterility-related safety concerns would be expected. However, a pre-filled nicardipine I.V. bag that is not intended for immediate use could pose safety problems unless the entire contents and components of the product are appropriately sterilized.

filled nicardipine product, but it is important to note that terminal sterilization techniques may not be safe and effective for such products. In its development work for the Cardene RTU product, studied the use of terminal sterilization with alternative I.V. bag systems but as application ("NDA") for Cardene RTU, "[t]erminal sterilization . . . impacted nicardipine hydrochloride concentration and impurity levels to an extent that development of a commercially viable terminally sterilized nicardipine hydrochloride product was not feasible." NDA No. 19-734/S-013, Module 2, Table P.2.2-2. The fact that Ameridose may be using sterilization techniques that have not been reviewed or approved by FDA and which may actually exacerbate the product's stability and impurity levels should be especially concerning to the Board.

#### C. Ameridose's False and Misleading Stability Claims

Ameridose cannot assure the safety of its pre-filled nicardipine I.V. bags. By filling its bags at a remote location and then shipping them to its hospital customers, it is

<sup>&</sup>lt;sup>5</sup> It is notable that Ameridose has had manufacturing problems in the recent past, specifically, a 2008 recall of pre-filled fentanyl I.V. bags due to super-potency. See FDA Enforcement Report at www.fda.gov/Safety/Recalls/EnforcementReports/2008/ucm120532.htm.



inevitable that most if not all of Ameridose's products will be used in patients far longer than 24 hours after being filled, and thus will be beyond the documented stability period for diluted nicardipine ampoules. Yet despite the serious life-threatening risk to patients posed by degraded nicardipine injection products, Ameridose's business model reflects its intent that its products be stored in hospital inventories for weeks before use. This intended use is further evidenced by the fact that, to make the inderstanding, Ameridose represents, through altered and unapproved labeling, and/or oral representations by Ameridose sales agents, that its pre-mixed nicardipine products has 75 days of shelf-life stability. This claim is directly contrary to the stability warning and instructions in the approved labeling for nicardipine ampoule products that Ameridose uses to create its pre-mixed product, and EKR is not aware of any scientifically sound bases to support extended stability dating for Ameridose's pre-mixed product.

## II. THE AMERIDOSE PRODUCT IS UNLAWFUL UNDER MASSACHUSETTS LAW

Ameridose's manufacturing and distribution of its pre-mixed nicardipine injection product violates Massachusetts law and the Board's regulations, specifically, the Code of Conduct for Registered Pharmacists, Pharmacies and Pharmacy Departments (the "Code of Conduct"), 247 Code of Massachusetts Regulations § 9.01, law in several ways.

#### A. Nonconformity With Federal Law in Violation of § 9.01(1).

The Code of Conduct, § 9.01(1), requires that "a registered pharmacist shall at all times conduct professional activities in conformity with federal, state and municipal laws, ordinances and/or regulations, including the regulations of the Board." Ameridose is in violation of § 9.01(1) because its pre-mixed nicardipine injection product violates federal law. Specifically, the Ameridose product is a "new drug" and because it is not the subject of an approved New Drug Application, the product violates the FDCA. See 21 U.S.C. §§ 355(a) (requiring FDA approval of all "new drugs"), 331(d) (prohibiting distribution of an unapproved new drug in violation of § 355). Moreover, the fact that Ameridose modifies FDA-approved nicardipine ampoules violates FDA regulations which require prior FDA approval for the types

<sup>&</sup>lt;sup>6</sup> See 21 U.S.C. §§ 321(p) (defining "new drug"); see also Weinberger v. Hynson, Westcott & Dunning, 412 U.S. 609, 619, 629-30 (1973) (explaining the definition of "new drug").



of changes Ameridose makes in converting nicardipine ampoules into pre-filled I.V. bags. See 21 C.F.R. § 314.70(b).

## B. Dispensing a Drug in a Manner Intended To Circumvent Law in Violation of § 9.01(2).

The Code of Conduct, § 9.01(2), also prohibits a pharmacist from dispensing a drug "in a manner which is intended, either directly or indirectly, to circumvent the law." By modifying nicardipine ampoules into pre-mixed LV. bags without FDA approval, Ameridose is, directly or indirectly, circumventing the very FDA regulations that EKR followed in order to obtain approval of its NDA, and thus violates § 9.01(2).

Moreover, Ameridose's product is essentially an attempted (and unapproved) copy of a commercially available product—Cardene® RTU—that FDA has carefully reviewed and approved for safety and efficacy. As FDA itself has stated, this type of activity "circumvents important public health requirements and undermines the drug approval process—the evidence-based system of drug review that consumers and health professionals rely on for safe and effective drugs."

In addition, any representation by Ameridose that its product is a "pharmacy compounded" product exempt from FDA regulation would be false and would also reflect an intent to circumvent the requirements of federal law. FDA has long recognized the deceptive and evasive intent of some companies claiming to be

<sup>&</sup>lt;sup>7</sup> Under this regulation, prior FDA approval is required for "any change in the drug substance, drug product, production process, quality controls, equipment, or facilities," including,

<sup>• &</sup>quot;changes in the qualitative or quantitative formulation of the drug product, including inactive ingredients..."

 <sup>&</sup>quot;changes that may affect drug substance or drug product sterility assurance..."

 <sup>&</sup>quot;changes in a drug product container closure system that controls the drug product delivered
to the patient or changes in the type... (e.g., glass to high density polyethylene (HDPE),
HDPE to polyvinyl chloride, vial to syringe)... of a packaging component that may affect
the impurity profile of the drug product..."

Statement of Steven K. Galson, CDER, "Federal and State Role in Pharmacy Compounding and Reconstitution: Exploring the Right Mix to Protect Patients," before the S. Comm. on Health, Ed., Labor, and Pensions (Oct. 23, 2003) (emphasis added).



"compounding pharmacies," as described in the agency's Compliance Policy Guidance on Pharmacy Compounding (the "Compounding CPG"):

Some "pharmacies" that have sought to find shelter under and expand the scope of the exemptions applicable to traditional retail pharmacies have claimed that their manufacturing and distribution practices are only the regular course of the practice of pharmacy. Yet, the practices of many of these entities seem far more consistent with those of drug manufacturers and wholesalers than with those of retail pharmacies.

[W]hen the scope and nature of a pharmacy's activities raise the kinds of concerns normally associated with a drug manufacturer and result in significant violations of the new drug, adulteration, or misbranding provisions of the Act, FDA has determined that it should seriously consider enforcement action.

#### C. Deceptive Acts in Violation of § 9.01(6)

The Code of Conduct, § 9.01(6), requires that "[a] pharmacist shall not engage in any fraudulent or deceptive act." Ameridose is committing deceptive acts in violation of § 9.01(6) because, to inderstanding, Ameridose represents, through new labeling, sales representative statements, or otherwise, that the product is stable for 75 days from the date of its manufacture when in fact, according to FDA, a diluted nicardipine ampoule product is not stable beyond 24 hours. Ameridose's representations regarding extended stability of its product are therefore deceptive in violation of Code of Conduct § 9.01(1), and also render the product misbranded in violation of the FDCA, which provides that a drug product is misbranded "[i]f its labeling is false or misleading in any particular," or if "it is dangerous to health when used in the dosage or manner... suggested in the labeling thereof." 21 U.S.C. §§ 352(a), 352(j).

FDA Compliance Policy Guide Manual, § 460.200 (2002).



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Massachusetts Board of Registration in Phannacy June 30, 2010 Page 9

## D. Distributing Expired, Outdated and Substandard Drugs in Violation of § 9.01(10)

The Code of Conduct, § 9.01(10), also generally prohibits pharmacists from "dispens[ing] or distribut[ing] expired, outdated or otherwise substandard drugs..." As described above, Ameridose's pre-mixed nicardipine injection product expires and becomes outdated a mere 24 hours after it is mixed, yet as distributed by Ameridose and used by hospitals, the product is not used in patients until days or weeks after it has expired. Thus, Ameridose is also violating Code of Conduct section 9.01(1) by its manufacturing and distribution of its pre-mixed nicardipine injection product.

## III. THE BOARD CAN AND SHOULD TAKE PROMPT DISCIPLINARY ACTION AGAINST AMERIDOSE

Under the Code of Massachusetts Regulations, 247 CMR 10.03(1), "the Board may impose disciplinary action against an individual or entity licensed or registered by the Board" for violations of the pharmacy laws or regulations, or on one or more other grounds, including:

- "(k) Engaging in conduct that has the capacity or potential to place the public health, safety or welfare at risk;" and
- "(I) Engaging in conduct that has the capacity or potential to deceive or defraud."

247 CMR § 10.03(k) & (l).

Both of these bases for disciplinary action apply in this case. As described above, Ameridose's pre-mixed nicardipine injection product is unsafe, and puts the public health at risk, because its extremely short stability period means that patients who receive the drug will be receiving an expired, outdated, and substandard product. Moreover, because Ameridose represents that its product is safe and stable for much longer than 24 hours after being filled, when in fact the FDA has determined that the product is stable for no more than 24 hours, Ameridose's activities are deceptive.



#### CONCLUSION

Ameridose's unapproved pre-filled nicardipine LV. product is unsafe and unlawful, and the Board should take immediate action to prevent further distribution of this product.

Please contact the undersigned if you have any questions or require additional information.

Respectfully submitted,

fin Cyaban/sc James N. Czaban

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CC



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#### Received

JAN 18 2011

BOARD OF PHARMACY

January 14, 2011

James N. Czaban 202.719.7411 jczaban@wileyrein.com

#### **VIA UPS**

James D. Coffey, Director Board of Registration in Pharmacy 239 Causeway Street, 2nd Floor, Suite 200 Boston, MA 02114

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Re: Pre-Mixed Nicardipine Injection -

Notice of Settlement Between

and Ameridose LLC

Dear Mr. Coffey:

On behalf of the correspondence, I am writing to inform you that and Ameridose LLC ("Ameridose") have reached an amicable resolution to the companies' dispute regarding Ameridose's activities involving nicardipine.

Accordingly, no longer believes that any governmental investigative or enforcement actions against Ameridose are necessary to protect the public health and safety and hereby withdraws its request that the Board of Registration in Pharmacy take any such actions.

We appreciate your attention to this matter.

Respectfully submitted,

James N Czaban